

#### Mission

To serve Fairfax County citizens by providing effective and environmentally-sound solid waste disposal by converting waste-to-energy; by reducing the need for landfill space through volume reduction of solid waste; and by managing the operational contract in the best interests of the citizens.

#### **Focus**

Fund 112 manages the contract for the I-95 Energy/Resource Recovery Facility (E/RRF), owned and operated by Covanta Fairfax, Inc. (Covanta). Under the terms of the Service Agreement, the County is required to deliver at least 930,750 tons of municipal solid waste (MSW) per year for which it pays a disposal fee to Covanta. The facility uses approximately 1,085,000 tons of waste annually to produce 72 megawatts of electricity that is sold to Dominion Virginia Power.

In order to meet the guaranteed annual tonnage, the County accepts additional MSW from other regional jurisdictions and through the Supplemental Waste program. Refuse is exchanged with Prince William County under a mutually beneficial agreement. Efforts by the fund to maximize revenues through additional MSW from other jurisdictions and the refuse exchange agreement with Prince William County have significantly increased revenues in those categories and have reduced the burden on Fairfax County ratepayers.

The County charges a disposal fee to all users of the E/RRF and subsequently pays the contractual disposal fee to Covanta from these revenues. Revenues from the sale of electricity and supplemental waste are used to offset the cost of the disposal fee paid to Covanta. When the E/RRF is not able to handle the amount of waste available, some waste is diverted to Virginia landfills. Staff must be constantly vigilant in balancing waste as a commodity to ensure that it is disposed of efficiently and cost-effectively.

Pursuant to an agreement between Dominion Virginia Power and Covanta signed in 1987 and amended in 1996, Dominion Virginia Power will purchase electricity from Covanta at a lower rate in May 2005. As a result, Covanta will realize lower electricity revenues beginning in FY 2005 until the end of the County's contract with Covanta. Since fewer electricity revenues will be available to offset the costs of operating the E/RFF, Covanta will begin charging the County more in Fund 112 for the operation of the plant. In order to minimize the future impact of this revenue loss, a \$2 per ton increase in the tipping fee from \$30 to \$32 is planned for FY 2005.

Agency accomplishments, new initiatives and performance measures are displayed at a program-wide level. Please refer to the Solid Waste Management Program Overview in Volume 2 of the FY 2005 Advertised Budget Plan for those items.

# Budget and Staff Resources 🎁 💲 🎹







Agency Summary						
Category	FY 2003 Actual	FY 2004 Adopted Budget Plan	FY 2004 Revised Budget Plan	FY 2005 Advertised Budget Plan		
Authorized Positions/Staff Years						
Regular	9/ 9	9/ 9	9/ 9	9/ 9		
Expenditures:						
Personnel Services	\$466,024	\$518,725	\$518,725	\$593,967		
Operating Expenses	28,869,229	32,943,299	34,707,003	32,083,367		
Capital Equipment	0	30,000	30,000	99,000		
Total Expenditures	\$29,335,253	\$33,492,024	\$35,255,728	\$32,776,334		

Position Summary						
1 Management Analyst III	1 Engineering Technician II	1 Administrative Assistant II				
1 Management Analyst II	<ol> <li>Heavy Equipment Operator</li> </ol>	4 Weighmasters				
TOTAL POSITIONS 9 Positions / 9.0 Staff Years						

### **FY 2005 Funding Adjustments**

The following funding adjustments from the FY 2004 Revised Budget Plan are necessary to support the FY 2005 program:

#### **Employee Compensation**

\$19,910

An increase of \$19,910 in Personnel Services associated with salary adjustments necessary to support the County's compensation program.

#### **Limited-Term Weighmasters**

\$55,332

An increase of \$55,332 in Personnel Services associated with funding two limited-term weighmasters to provide continuous staffing at the E/RRF.

#### **Contractor Compensation**

(\$2,623,636)

A net decrease of \$2,623,636 in Operating Expenses primarily associated with lower than anticipated contractor compensation paid to Covanta and other consultants for the operation of the E/RRF.

#### Capital Equipment

\$99,000

Funding of \$99,000 has been included for Capital Equipment for new items. Of this funding, \$85,000 is for two demolition trailers that will haul diverted metals and \$14,000 is for one electric truck to improve accessibility at the E/RFF and the I-95 Landfill.

Changes to <u>FY 2004 Adopted Budget Plan</u>
The following funding adjustments reflect all approved changes in the FY 2004 Revised Budget Plan since passage of the FY 2004 Adopted Budget Plan. Included are all adjustments made as part of the FY 2003 Carryover Review and all other approved changes through December 31, 2003:

### **Carryover Adjustments**

\$1,763,704

As part of the FY 2003 Carryover Review, the Board of Supervisors approved an administrative adjustment that increased Operating Expenses by \$1,763,704 and the General Fund Transfer by \$1,763,704 for a tax liability.

### **FUND STATEMENT**

### Fund Type G10, Special Revenue Funds

Fund 112, Energy/Resource Recovery Facility (E/RRF)

FY 2005

FY 2004

FY 2004

	FY 2003 Actual	Adopted Budget Plan	Revised Budget Plan	Advertised Budget Plan
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<b>Beginning Balance</b>	\$10,174,238	\$9,913,716	\$15,383,969	\$15,938,340
Revenue:				
Disposal Revenue:				
County of Fairfax <sup>1</sup>	\$24,874,509	\$25,791,570	\$25,791,570	\$26,605,312
District of Columbia <sup>2</sup>	6,514,234	4,816,112	4,816,112	5,152,997
Waste Exchange Agreement <sup>3</sup>	1,371,489	961,200	961,200	1,714,752
Wastewater Services <sup>4</sup>	149,585	145,167	145,167	148,512
Non-Fairfax Waste <sup>5</sup>	317,127	27,000	27,000	1,476,000
Tire Program <sup>6</sup>	710,310	657,983	657,983	0
Supplemental Waste <sup>7</sup>	173,315	1,200,192	1,200,192	183,820
Subtotal Revenue	\$34,110,569	\$33,599,224	\$33,599,224	\$35,281,393
Other Revenue:				
Interest on Investments	\$134,101	\$197,171	\$197,171	\$139,460
Miscellaneous <sup>8</sup>	300,314	250,000	250,000	100,000
Subtotal Other Revenue	\$434,415	\$447,171	\$447,171	\$239,460
Total Revenue	\$34,544,984	\$34,046,395	\$34,046,395	\$35,520,853
Transfers In:				
General Fund (001)	\$0	\$0	\$1,763,704	\$0
Total Transfers In	\$0	\$0	\$1,763,704	\$0
Total Available	\$44,719,222	\$43,960,111	\$51,194,068	\$51,459,193
Expenditures:				
Personnel Services	\$466,024	\$518,725	\$518,725	\$593,967
Operating Expenses <sup>9</sup>	28,869,229	32,943,299	34,707,003	32,083,367
Capital Equipment	0	30,000	30,000	99,000
Total Expenditures	\$29,335,253	\$33,492,024	\$35,255,728	\$32,776,334
Total Disbursements	\$29,335,253	\$33,492,024	\$35,255,728	\$32,776,334
Ending Balance <sup>10</sup>	\$15,383,969	\$10,468,087	\$15,938,340	\$18,682,859
Tipping Fee Reserve	\$1,500,000	\$1,500,000	\$1,500,000	\$1,500,000
Rate Stabilization Reserve <sup>11</sup>	12,422,388	8,968,087	12,976,759	8,317,769
Operations and Maintenance Reserve 12	0	0	0	8,865,090
Unreserved Ending Balance	\$1,461,581	\$0	\$1,461,581	\$0
Disposal Rate/Ton	\$30/ton	\$30/ton	\$30/ton	\$32/ton

- <sup>5</sup> Non-Fairfax Waste is waste from other jurisdictions that is disposed by haulers with contracts with the County. In recent years, there has been a significant increase in waste delivered from other jurisdictions.
- <sup>6</sup> Revenues received from the Tire Program. Tire Program revenues are reflected in Fund 110, Refuse Disposal beginning in FY 2005. Since the E/RRF no longer incinerates tires, it is more accurate to reflect their disposal in Fund 110, Refuse Disposal.
- <sup>7</sup> Supplemental Waste is being tracked separately from Spot Waste beginning in FY 2005 and is the basic fee to dispose of this waste. Additional fees that are paid above the basic fee are split between Covanta and the County and are reflected as Miscellaneous Revenue since tip fees vary depending upon the material types and market conditions. The Supplemental program has been under review by the Virginia Department of Environmental Quality which has accounted for the decrease in revenues. Spot Waste, though being tracked separately, is not budgeted in FY 2005 and therefore is not listed on the Fund Statement.

- <sup>9</sup> In order to account for revenues and expenditures in the proper fiscal year, an audit adjustment in the amount of \$1,461,581 has been reflected as a decrease to FY 2003 expenditures to reflect an expenditure credit related to overbilling of tipping fees by Covanta Fairfax, Inc. The audit adjustment has been included in the FY 2003 Comprehensive Annual Financial Report. Details of the FY 2003 audit adjustments will be included in the FY 2004 Third Quarter Package.
- <sup>10</sup> The ending balance increased between FY 2004 and FY 2005 primarily due to the increased revenues resulting from the \$2 per ton rate increase on refused disposed at the E/RRF proposed for Fund 112.
- <sup>11</sup> The Rate Stabilization Reserve is used to buffer against sharp increases in tip fees annually. Potentially steep increases could result from issues such as tax changes regarding energy sales, power deregulation, and state or EPA environmental fees. Contractual changes in the structure of power payments in FY 2005 necessitate having a reserve to cover the transition period.
- <sup>12</sup> The Operations and Maintenance Reserve is necessary for ongoing improvements and enhancements to the E/RRF including emissions control efforts.

<sup>&</sup>lt;sup>1</sup> The fee for the I-95 Energy/Resource Recovery Facility was \$30 per ton for FY 2003 and FY 2004 and will be \$32 per ton in FY 2005.

<sup>&</sup>lt;sup>2</sup> Based upon an anticipated contract with the District of Columbia government for residential waste only.

<sup>&</sup>lt;sup>3</sup> Prince William County waste is received at the E/RRF as a result of the Interjurisdictional Solid Waste Facility Use Agreement. In recent years, haulers from Prince William County have disposed of increasing amounts of waste at the E/RRF.

<sup>&</sup>lt;sup>4</sup> Wastewater Services includes the disposal of grit and screenings and other wastewater-related material from the Alexandria Sanitation Authority (ASA).

<sup>&</sup>lt;sup>8</sup> Miscellaneous Revenue is generated by the excess amount that Covanta charges to dispose of Supplemental Waste.